

# Quarterly Financial Report

2023 First Quarter

Q1

## Management's Discussion and Analysis

### Profile

The Bonneville Power Administration (BPA) is a nonprofit federal power marketing administration based in the Pacific Northwest. Although BPA is part of the U.S. Department of Energy, it is self-funding and covers its costs by selling its products and services. BPA markets wholesale electrical power from 31 federal hydroelectric projects in the Northwest, one nonfederal nuclear plant and several small nonfederal power plants. The dams are operated by the U.S. Army Corps of Engineers (USACE) and the Bureau of Reclamation (Reclamation). The nonfederal nuclear plant, Columbia Generating Station, is owned and operated by Energy Northwest, a joint operating agency of the state of Washington. BPA provides about 28% of the electric power generated in the Northwest, and its resources – primarily hydroelectric – make BPA power nearly carbon free.

BPA also operates and maintains more than 15,000 circuit miles of high-voltage transmission in its service territory. BPA's territory includes Idaho, Oregon, Washington, western Montana and small parts of eastern Montana, California, Nevada, Utah and Wyoming.

BPA promotes energy efficiency, renewable resources and new technologies that improve its ability to deliver on its mission. To mitigate the impacts of the federal dams, BPA implements a fish and wildlife program that includes working with its partners to make the federal dams safer for fish passage.

BPA is committed to public service and seeks to make its decisions in a manner that provides opportunities for input from all stakeholders. In its vision statement, BPA dedicates itself to providing high system reliability, low rates consistent with sound business principles, environmental stewardship and accountability.

### General

The Federal Columbia River Power System (FCRPS) financial statements combine the accounts of BPA with the accounts of the Pacific Northwest generating facilities of the USACE and Reclamation. The FCRPS financial statements also include the operations and maintenance costs of the U.S. Fish and Wildlife Service for the Lower Snake River Compensation Plan facilities. Consolidated with BPA is a variable interest entity (VIE) of which BPA is the primary beneficiary, and from which BPA leases certain transmission facilities. The FCRPS fiscal year is from October 1 to September 30.

### Use of Estimates and Forward-Looking Information

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates



and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results may differ from those estimates.

This Management's Discussion and Analysis (MD&A) is unaudited and may contain statements, which to the extent they are not recitations of historical facts, constitute "forward-looking statements." In this respect, the words "planned," "predict," "could," "estimate," "expect" and similar expressions are intended to identify forward-looking statements. A number of important factors affecting FCRPS business and financial results could cause actual results to differ materially from those stated in forward-looking statements due to factors such as changes in economic, industry, political and business conditions; changes in laws, regulations and policies and the application of the laws; and changes in climate, weather, hydroelectric conditions and power services supply and demand. BPA does not plan to issue updates or revisions to the forward-looking statements.

## Rates and the Effect of Regulations

### **Rates for Fiscal Years 2022-2023**

Rates for the two year BP-22 rate period began on Oct. 1, 2021, and will be effective through Sept. 30, 2023. When compared to the BP-20 rate period, the final average power rate decrease was 2.5%, and the final weighted average transmission rate increase was 5.4%.

As with the 2020-2021 rate period, power and transmission rates in the BP-22 rate period also include rate adjustment mechanisms, such as a Cost Recovery Adjustment Clause (CRAC), Financial Reserves Policy (FRP) Surcharge and a Reserves Distribution Clause (RDC), that BPA employs if certain financial conditions occur.

Based upon fiscal year 2022 financial results and year-end reserves for risk levels for both Power and Transmission Services, the RDC triggered for application to fiscal year 2023 power and transmission rate levels. The Power RDC Amount is \$500 million and the Transmission RDC is \$63.1 million. In December 2022, the BPA Administrator determined that the Transmission RDC Amount would be applied towards a combination of rate reduction and to offset forecasted cost pressures in the current and subsequent rate period. Of the total \$63.1 million Transmission RDC Amount, \$33.8 million will be used to fund forecasted cost increases in fiscal year 2023 (that are anticipated to exceed the cost levels assumed when establishing current rates), \$16.4 million will be used to support the proposal to hold BP-24 transmission rates at the levels adopted in the BP-22 rate proceeding, and \$12.9 million will be used to reduce fiscal year 2023 transmission rates for the remainder of the fiscal year through a dividend distribution. The Transmission Dividend Distribution will result in a downward adjustment of certain Transmission rates from December 2022 through September 2023. As of Dec. 31, 2022, BPA has recorded a reduction to Transmission Services revenue of approximately \$1 million.

In January 2023, the Administrator released BPA's final decision regarding the Power RDC Amount for application to fiscal year 2023 rate levels. Of the total \$500 million Power RDC Amount, \$350 million will be used to reduce fiscal year 2023 Power rates for the remainder of the fiscal year through a Power Dividend Distribution, \$100 million will be used for debt reduction or revenue financing of capital expenditures, and \$50 million will be used to fund certain non-recurring fish and wildlife maintenance needs on an accelerated basis (in advance of when such expenditures were originally expected to be made). The Power Dividend

Distribution will result in a credit to be applied to December 2022 through September 2023 customer bills. To satisfy this commitment, BPA recorded a reduction to Power Services revenue of \$40.6 million through Dec. 31, 2022.

Based on the amount of financial reserves available for risk that were attributed to Power Services and BPA at the end of fiscal year 2021, a Power RDC in the amount of \$13.7 million triggered for application to fiscal year 2022 power rate levels. As defined in the BP-22 rate case, if business line financial reserves and agency financial reserves are above their respective upper thresholds, and the RDC amount is greater than \$5 million, the BPA Administrator shall consider the above-threshold financial reserves for debt reduction, incremental capital investment, rate reduction through a Power Dividend Distribution, distribution to customers, or any other Power-specific purposes determined by the BPA Administrator. In December 2021, the Administrator determined that the entire amount would be used to reduce fiscal year 2022 power rate levels for the remainder of the fiscal year through a Power Dividend Distribution by applying a credit to December 2021 through September 2022 customer bills. To satisfy this commitment, BPA recorded a reduction to Power Services revenue of \$13.7 million through Sept. 30, 2022. As of Dec. 31, 2021, BPA had recorded \$1.5 million of the total \$13.7 million fiscal year 2022 Power Dividend Distribution.

## Results of Operations

### *Operating revenues*

A comparison of FCRPS operating revenues follows for the three months ended Dec. 31, 2022, and Dec. 31, 2021:

(Millions of dollars)	Fiscal Year 2023	Fiscal Year 2022	Revenue Increase (Decrease)	% Change
<b>Sales</b>				
Consolidated sales				
Power gross sales	\$ 761.1	\$ 705.9	\$ 55.2	8 %
Transmission	270.3	254.2	16.1	6
Bookouts (Power)	(44.1)	(10.7)	(33.4)	312
Consolidated sales	987.3	949.4	37.9	4
Other revenues				
Power	7.6	6.5	1.1	17
Transmission	11.9	11.0	0.9	8
Other revenues	19.5	17.5	2.0	11
Sales	1,006.8	966.9	39.9	4
U.S. Treasury credits	55.9	36.6	19.3	53
Total operating revenues	\$ 1,062.7	\$ 1,003.5	\$ 59.2	6

Total operating revenues increased \$59.2 million when compared to the same period of fiscal year 2022. Sales of Power and Transmission Services, including other revenues and the effect of bookouts, increased \$39.9 million.

Power Services gross sales increased \$55.2 million.

- Surplus power sales, including revenue from derivative instruments settled with physical deliveries, increased \$66.4 million. This increase was mainly driven by higher electricity prices realized for surplus sales when compared to the same period of fiscal year 2022.
- Firm power sales decreased \$11.1 million. The change in firm power sales relates to the previously described Power RDC, which reduced fiscal year 2023 firm sales by \$40.6 million for December 2022 activity. The fiscal year 2022 first quarter RDC was \$1.5 million, leading to a net decrease of \$39 million when compared to the prior first quarter. Partially offsetting this decrease is a \$27.9 million increase primarily due to cold weather increasing load shaping revenues, and higher loads for the composite product.

Transmission Services revenues increased \$16.1 million primarily due to the following factors:

- Point-to-point long-term and network integration revenues increased \$11.9 million primarily due to new customers, cold weather and new server loads.
- Additionally, Transmission revenues include approximately \$6 million related to activity in the Western EIM. BPA joined the Western EIM in May 2022 and thus recorded no EIM-related revenues in the first quarter of fiscal year 2022.

Bookouts are presented on a net basis in the Combined Statements of Revenues and Expenses. When sales and purchases are scheduled with the same counterparty on the same transmission path for the same hour, the power is typically booked out and not scheduled for physical delivery. The megawatt-hours that offset each other net to zero. The dollar values of these offsetting transactions reduce both sales and purchased power expense and are recorded as bookouts. Therefore, the accounting treatment for bookouts has no effect on net revenues, cash flows or margins.

U.S. Treasury credits increased \$19.3 million for fish and wildlife mitigation due to higher volumes of replacement power purchases at higher market prices when compared to the same period of fiscal year 2022. Under the Pacific Northwest Electric Power Planning and Conservation Act (Northwest Power Act), BPA reduces its annual payment to the U.S. Treasury for the nonpower portion of expenditures, set at 22.3%, that BPA makes for fish and wildlife protection, mitigation and enhancement. Through the fiscal year, BPA records anticipated U.S. Treasury credits earned through the reporting period. At fiscal year-end, BPA calculates and records the annual amount of U.S. Treasury credits earned.

### ***Operating expenses***

A comparison of FCRPS operating expenses follows for the three months ended Dec. 31, 2022, and Dec. 31, 2021:

(Millions of dollars)	Fiscal Year 2023	Fiscal Year 2022	Expense Increase (Decrease)	% Change
Operations and maintenance	\$ 547.5	\$ 509.3	\$ 38.2	8 %
Purchased power	360.2	69.1	291.1	421
Depreciation, amortization and accretion	210.9	209.9	1.0	0
Total operating expenses	<u>\$ 1,118.6</u>	<u>\$ 788.3</u>	<u>\$ 330.3</u>	<u>42</u>

Total operating expenses increased \$330.3 million when compared to the same period of fiscal year 2022.

Operations and maintenance expense increased \$38.2 million primarily due to the following factors:

- \$11.7 million increase to Columbia Generating Station costs. This increase was largely due to fiscal year 2023 being a refueling year. Refueling occurs biennially, most recently in fiscal year 2021, and refueling and maintenance expenses are higher in refueling years.
- \$10.5 million increase to Fish and Wildlife Program expenses due to greater amounts of work performed in the first quarter of fiscal year 2023 when compared to fiscal year 2022.
- \$8 million increase related to EIM settlement charges. BPA joined the Western EIM in May 2022 and thus had no applicable transmission EIM expenses in the first quarter of fiscal year 2022. Of this increase approximately \$6 million was sub-allocated to certain BPA transmission customers and recognized as revenue.
- \$8 million net increase to various other Transmission and Power Services program costs.

Purchased power expense, including the effects of bookouts, increased \$291.1 million primarily due to the following factors:

- \$223.8 million increase in power purchases due to dry conditions and lower water available for power generation, which resulted in an increased amount of power purchases during times of high market prices and cold weather in the first quarter of fiscal year 2023.
- \$67.4 million increase related to water storage agreements with BC Hydro, an electric utility owned by the Province of British Columbia. Yearly fluctuations in water levels, river operations and storage plans, particularly at certain dams in and near Canada, affect the amounts owed to or from BC Hydro. As of Dec. 31, 2022, BPA owed BC Hydro approximately \$91 million per terms of these agreements. The final amount owed or receivable will be determined as of Aug. 31, 2023.

### **Interest expense and other income, net**

A comparison of FCRPS interest expense and other income, net, follows for the three months ended Dec. 31, 2022, and Dec. 31, 2021:

(Millions of dollars)	Fiscal Year 2023	Fiscal Year 2022	Expense Increase (Decrease)	% Change
Interest expense	\$ 111.6	\$ 105.8	\$ 5.8	5 %
Allowance for funds used during construction	(10.0)	(6.8)	(3.2)	47
Interest income	(15.3)	(0.3)	(15.0)	NM*
Other income, net	(6.1)	(9.9)	3.8	(38)
Total interest expense and other income, net	<u>\$ 80.2</u>	<u>\$ 88.8</u>	<u>\$ (8.6)</u>	<u>(10)</u>

\*The percentage change is not meaningful.

Total interest expense and other income, net, decreased \$8.6 million when compared to the same period of fiscal year 2022.

Interest expense increased \$5.8 million related to Borrowings from U.S. Treasury, primarily because of higher interest rates on existing variable rate debt in fiscal year 2023.

Allowance for funds used during construction increased \$3.2 million due to higher rates when compared to fiscal year 2022.

Interest income increased \$15 million due to an increase in short-term investments in U.S. Treasury securities and higher interest rates received on those investments.

Other income, net, decreased \$3.8 million primarily due to changes in net realized gains and dividends on investments held in the nonfederal nuclear decommissioning and site restoration trust funds.

### **Accrued Construction work in progress**

Amounts accrued in Accounts payable and other on the Combined Balance Sheet for Construction work in progress assets were approximately \$70 million and \$72 million as of Dec. 31, 2022, and 2021, respectively.

### **Other Operational Matters**

#### ***Energy Northwest line of credit activity***

In December 2022, Energy Northwest borrowed approximately \$48 million under an existing short-term borrowing arrangement to pay a portion of the interest coupon payment allocable to unamortized bond premiums related to certain outstanding bonds for Columbia Generating Station and terminated nuclear facilities Projects 1 and 3. BPA management expects Energy Northwest to issue long-term bonds to repay this amount in spring 2023. BPA has financial responsibility for meeting all costs of Energy Northwest's Projects 1 and 3, including debt service costs of bonds and other financial instruments, even though these projects have been terminated.

### **Subsequent Events**

Management has performed an evaluation of events and transactions for potential FCRPS recognition or disclosure through Jan. 27, 2023, which is the date the financial statements were issued. For discussion of the Power RDC dividend distribution, a recognized subsequent event, see Rates and the Effect of Regulations as well as Results of Operations, Operating Revenues, in this MD&A.

## **Additional Information**

To see BPA's annual and quarterly reports, go to [www.bpa.gov/about/finance/investor-relations](http://www.bpa.gov/about/finance/investor-relations)

For general information about BPA, go to BPA's home page at [www.bpa.gov](http://www.bpa.gov)

For information on Power Services, go to [www.bpa.gov/energy-and-services/power](http://www.bpa.gov/energy-and-services/power)

For information on Transmission Services, go to [www.bpa.gov/energy-and-services/transmission](http://www.bpa.gov/energy-and-services/transmission)

# Federal Columbia River Power System

## Combined Balance Sheets (Unaudited)

(Millions of Dollars)

	As of December 31, 2022	As of September 30, 2022
<b>Assets</b>		
<b>Utility plant and nonfederal generation</b>		
Completed plant	\$ 21,379.2	\$ 21,300.0
Accumulated depreciation	(8,077.0)	(7,994.8)
Net completed plant	13,302.2	13,305.2
Construction work in progress	1,389.1	1,316.7
<b>Net utility plant</b>	<b>14,691.3</b>	14,621.9
Nonfederal generation	3,388.7	3,404.6
<b>Net utility plant and nonfederal generation</b>	<b>18,080.0</b>	18,026.5
<b>Current assets</b>		
Cash and cash equivalents	1,465.6	1,663.0
Short-term investments in U.S. Treasury securities	756.0	500.8
Accounts receivable, net of allowance	43.2	41.7
Accrued unbilled revenues	412.9	458.2
Materials and supplies, at average cost	114.1	109.4
Prepaid expenses	64.1	49.0
<b>Total current assets</b>	<b>2,855.9</b>	2,822.1
<b>Other assets</b>		
Regulatory assets	4,376.0	4,452.2
Nonfederal nuclear decommissioning trusts	454.0	414.6
Deferred charges and other	237.8	237.2
<b>Total other assets</b>	<b>5,067.8</b>	5,104.0
<b>Total assets</b>	<b>\$ 26,003.7</b>	\$ 25,952.6

# Federal Columbia River Power System

## Combined Balance Sheets (Unaudited)

(Millions of Dollars)

	As of December 31, 2022	As of September 30, 2022
<b>Capitalization and Liabilities</b>		
<b>Capitalization and long-term liabilities</b>		
Accumulated net revenues	\$ 5,723.5	\$ 5,859.6
Debt		
Federal appropriations	1,644.7	1,640.9
Borrowings from U.S. Treasury	5,278.5	5,384.7
Nonfederal debt	6,892.1	6,901.4
<b>Total capitalization and long-term liabilities</b>	<b>19,538.8</b>	<b>19,786.6</b>
 <b>Commitments and contingencies (See Note 14 to 2022 Audited Financial Statements)</b>		
 <b>Current liabilities</b>		
Debt		
Borrowings from U.S. Treasury	380.2	294.0
Nonfederal debt	512.7	468.5
Accounts payable and other	862.8	725.4
<b>Total current liabilities</b>	<b>1,755.7</b>	<b>1,487.9</b>
 <b>Other liabilities</b>		
Regulatory liabilities	1,553.8	1,565.6
IOU exchange benefits	1,460.8	1,514.0
Asset retirement obligations	974.1	964.3
Deferred credits and other	720.5	634.2
<b>Total other liabilities</b>	<b>4,709.2</b>	<b>4,678.1</b>
 <b>Total capitalization and liabilities</b>	<b>\$ 26,003.7</b>	<b>\$ 25,952.6</b>

**Federal Columbia River Power System**  
**Combined Statements of Revenues and Expenses** (Unaudited)  
(Millions of Dollars)

	Three Months Ended December 31,		Fiscal Year-to-Date Ended December 31,	
	<b>2022</b>	<b>2021</b>	<b>2022</b>	<b>2021</b>
<b>Operating revenues</b>				
Sales	\$ 1,006.8	\$ 966.9	\$ 1,006.8	\$ 966.9
U.S. Treasury credits	55.9	36.6	55.9	36.6
<b>Total operating revenues</b>	<b>1,062.7</b>	<b>1,003.5</b>	<b>1,062.7</b>	<b>1,003.5</b>
<b>Operating expenses</b>				
Operations and maintenance	547.5	509.3	547.5	509.3
Purchased power	360.2	69.1	360.2	69.1
Depreciation, amortization and accretion	210.9	209.9	210.9	209.9
<b>Total operating expenses</b>	<b>1,118.6</b>	<b>788.3</b>	<b>1,118.6</b>	<b>788.3</b>
<b>Net operating revenues (expenses)</b>	<b>(55.9)</b>	<b>215.2</b>	<b>(55.9)</b>	<b>215.2</b>
<b>Interest expense and other income, net</b>				
Interest expense	111.6	105.8	111.6	105.8
Allowance for funds used during construction	(10.0)	(6.8)	(10.0)	(6.8)
Interest income	(15.3)	(0.3)	(15.3)	(0.3)
Other income, net	(6.1)	(9.9)	(6.1)	(9.9)
<b>Total interest expense and other income, net</b>	<b>80.2</b>	<b>88.8</b>	<b>80.2</b>	<b>88.8</b>
<b>Net revenues (expenses)</b>	<b>\$ (136.1)</b>	<b>\$ 126.4</b>	<b>\$ (136.1)</b>	<b>\$ 126.4</b>

# Federal Columbia River Power System

## Combined Statements of Cash Flows (Unaudited)

(Millions of Dollars)

Fiscal Year-to-Date Ended  
December 31,

**2022**

**2021**

### Cash flows from operating activities

Net revenues (expenses)	\$ (136.1)	\$ 126.4
Adjustments to reconcile net revenues to cash provided by operations:		
Depreciation, amortization and accretion	210.9	209.9
Other	(10.9)	(3.7)
Changes in:		
Receivables and unbilled revenues	43.8	(129.7)
Materials and supplies	(4.7)	(2.5)
Prepaid expenses	(15.1)	(11.5)
Accounts payable and other	208.1	(50.0)
Regulatory assets and liabilities	(17.9)	106.1
IOU exchange benefits	(53.2)	(51.6)
Nonfederal nuclear decommissioning trusts	(38.2)	(29.8)
Other assets and liabilities	76.2	(100.4)
<b>Net cash provided by operating activities</b>	<b>262.9</b>	<b>63.2</b>

### Cash flows from investing activities

Investment in utility plant, including AFUDC	(195.3)	(173.2)
Proceeds from sale of utility plant	1.1	9.4
U.S. Treasury securities:		
Purchases	(250.0)	-
Deposits to nonfederal nuclear decommissioning trusts	(1.2)	(1.2)
<b>Net cash used for investing activities</b>	<b>(445.4)</b>	<b>(165.0)</b>

### Cash flows from financing activities

Federal appropriations:		
Proceeds	3.8	4.9
Borrowings from U.S. Treasury:		
Repayment	(20.0)	(14.0)
Nonfederal debt:		
Repayment	(8.6)	(8.5)
Customers:		
Net advances for construction	14.0	9.3
Repayment of funds used for construction	(4.4)	(4.1)
<b>Net cash used for financing activities</b>	<b>(15.2)</b>	<b>(12.4)</b>

<b>Net decrease in cash, cash equivalents and restricted cash</b>	<b>(197.7)</b>	<b>(114.2)</b>
Cash, cash equivalents and restricted cash at beginning of year	1,671.8	1,218.7
<b>Cash, cash equivalents and restricted cash at end of quarter</b>	<b>\$ 1,474.1</b>	<b>\$ 1,104.5</b>

Less: Restricted cash at end of quarter, reported in Deferred charges and other	8.5	9.7
<b>Cash and cash equivalents at end of quarter</b>	<b>\$ 1,465.6</b>	<b>\$ 1,094.8</b>

### Supplemental disclosures:

Cash paid for interest, net of amount capitalized	\$ 100.4	\$ 111.4
Significant noncash investing and financing activities:		
Nonfederal debt increase	\$ 49.6	\$ 56.1
Nonfederal debt decrease	\$ (6.1)	\$ (6.2)