



FCRPS Cultural Resources Sub-Committee FY24 Winter Quarterly Meeting Notes

Date: December 5 and 6, 2023
Time: December 5 - 9:00 a.m. to 4:30 p.m. PT/ December 6 – 8:30 a.m. to 12:00 p.m. PT
Place: Jackson Federal Building- 915 Second Ave, Seattle 98174

Participant Name	12/5	12/6	Affiliation
Sean Hess (SCH)	Y	Y	Reclamation
Michael Flowers (MF)	Y	Y	USACE – NWD
Jeremy Ripin (JR)	Y	Y	USACE – NWS
Sarah MacIntosh (SM)	Y	Y	USACE – NWS
Jacques Kerkhove-Peltier (JKP)	N	N	USACE – NWS
Sydney Kerkhove-Peltier (SKP)	Y	Y	USACE – NWS
Nathaniel Perhay (NP)	Y	Y	USACE – NWS
Derek Beery (DB)	Y	Y	USACE – NWS
Collin Ray (CR)	Y	Y	USACE – NWS
Tracy Schwartz (TS)	Y	Y	USACE – NWP
Scott Hall (SMH)	Y	Y	USACE – NWW
Jennifer Knight (JK)	Y	Y	USACE – NWW
Leah Bonstead (LB)	Y	Y	USACE – NWW
Anna Neuzil (AN)	Y	Y	BPA
Celia Morét Crockett (CMC)	Y	Y	BPA
Kelly Phillips (KP)	N	N	BPA
Michelle Stegner (MS)	Y	Y	BPA
Jasmine Castro (JAC)	Y	Y	BPA

Introductions & General Announcements *General Updates – COVID/Staff Changes, etc.*

- **Reclamation:** Erica Duvick is the new GS11 Historian based in HH. She will assist with Built Environment. The process of filling the GCPO Archeologist position is still ongoing.
- **BPA:** Jenna Peterson is the new Supervisor for EH (Historic Preservation and Cultural Resource Compliance). She will join some of the CG meetings to meet people. Patrick Keller is the new GIS analyst and will assist in some FCRPS GIS work.
- **NWD:** Dean Holecek is on a 120-day detail as the Tribal Liaison at Headquarters.
- **NWS:** SKP and JKP will continue to assist the Albeni Falls and Chief Joseph PMs.
- **NWP:** Jessica Gabriel (previously at OR SHPO) filled the Historian position. The Cultural Resources section is fully staffed.
- **NWW:** SMH is looking into hiring a Cultural Resource Intern.



Approval of Previous Mtg. Notes

September 12-13, 2023: Approved

The Group agreed to make the CRSC notes more concise and under five pages. Jasmine will use initials for names and create a List of Acronyms.

SWPA Requirements *Schedules & Milestones*

FY23 Annual Report: NWP will assist with the Annual Report. A Technical Editor at NWS will be part of the review process. MF needs data tables for each CG from the PMs by 1/5/24. Reminder to bring up the Annual Report in CG Meetings. Final will be distributed via email only, hard copy upon request. MS is doing the 1 Page Summary of Accomplishments for BPA. TS suggested getting an estimated count of who wants copies to avoid over printing. TS shared that all PAs have OR SHPO case numbers to ease submittal of the Annual Report, she can find these if needed. There has been feedback of people feeling as if their comments were not addressed in the review process (no comments matrix). The PMs can respond directly to the comments and can reassure them they are doing due diligence in this process. The results of the FCRPS Participant Survey will be briefly summarized in the Executive Summary section.

PSPAs and HPMPs:

The Dalles CRMP: Complete. TS said there is no streamlining with project review, but it is in other places such as emergency response and contact lists, she hopes to include that in the John Day CRMP. **Chief Joseph HPMP:** Close to being done, comments from CCT were received and the PMs will need to set up a meeting with DAHP to go over built environment comments. **Hungry Horse PSPA:** SM requested a summary of the curation conversation with CSKT after it happens. SCH will keep SMH updated. **McNary HPMP:** Shifting to a Stand-Alone HPMP. The Tribes will help identify parts of the PSPA incorporated into the HPMP and provide these comments; these were due the end of the FY. Once the HPMP is revised the CG will have a meeting to go through changes together then send out the final. In general, PMs are struggling with including streamline processes. CMC said for Chief Joseph they refer to Attachment 6 which is its own streamline process. MF said there can be ways to accommodate the streamline requirement the same way NWP did with The Dalles.

SWPA Deliverables and Schedule: The next TCP meeting is October 2024 in conjunction with the SW Meeting. The 3Ps are currently reviewing the FCRPS Program Handbook for needed revisions. Due to work load this will likely be done in FY25. CMC added that it would be helpful to have it updated prior to the SW renewal since it will be referred to. AN will complete her review of the handbook by end of February 2024.

Long-term Program Goals and Measures

PSPAs/ HPMPs: There were no concerns from the Group to complete these by FY28. TS mentioned that one of the requirements is to do site clean-up/tracking and they used a contractor (Pan GIS) at John Day. TS will share deliverables with the Group.

Non-fed land inventory:

McNary & Lower Granite: SMH and Ashley Morton (CTUIR) wrote a letter to a landowner at Ice Harbor for access to do Buck and Pole fencing and monitoring at Ash Cave; this is ongoing. Landowner letters for Benton County will be sent by the end of FY24. The DWA and McNary deadline was shifted to FY24. **Dworshak:** JK said they have found a majority of the unsurveyed land at DWA in the Direct Effect APE is USACE land. Small portions are owned by Potlatch Deltic, IDL, and USFS. They are in the process of making contact with these agencies. Another issue is the steepness which will make survey difficult. **Bonneville:** Letters have been sent out. They identified small areas with property owners, sent out letters, postcards, and hosted a public meeting at 10/25/23 at the Hood River Library. No one attended but TS has a PowerPoint if people wanted that info. Others liked the idea of sending post cards. They had a table at the Archeology Roadshow on 11/18/23. Many people stopped by their booth and this went well.

Long-term Goals and Schedules #5: The Group brainstormed ideas for posting something on the FCRPS Program



website. MF had the idea to work collaboratively with Jackie Cook (CCT) to post something about the Chief Joseph Collections (not for FY24 but maybe FY25). JR mentioned a public outreach CLIN as an idea. AN added that the Blood and Veins video update with Libby CG could be a good fit since it will be public. MS said that CCT plans to update the Book of Legends but she is unsure if it would be ready in FY25. SM said there is an MOA to re-do the Albeni Falls Visitors Center and she suggested a poster with a brief section on FCRPS Program and adding more of an emphasis to Bull Trout. CMC said posters have been done in the past so that could work.

Performance Indicators *Review FY23 Performance Indicators*

Lessons learned: To meet the March contract milestone, TS asks for most of the FY24 budget in January which means a lot of funds are tied up and waiting to be executed, though she recognizes NWP needs to award faster. SMH said if the exact contract amount is unknown at the time of solicitation, the Budget Analysts can create a funding assurance document as a placeholder stating that we can commit the funds. SMH can share this info with TS.

Program Manager Presentations *Recap of the presentations at Executive Briefing and JOC*

Executive Briefing: There was good attendance. They discussed challenges they have had with getting PSPAs/HPMPs to the finish line and listed reasons why consulting parties are reluctant to sign. They talked about the preliminary plans for the SWPA renewal. They discussed potential funding needs for the SWPA renewal and the SW meeting: staff time, travel time, Facilitation Contract, programmatic mitigation and travel grants for Tribes and SHPOs. They emphasized to leadership the importance of the SWPA renewal. 3Ps also talked about what the SWPA renewal means for staffing and capacity - as it may have an impact on the function of CGs. LB added that if this would be disruptive to the LFAs it will be equally as disruptive to the Tribes. 3Ps agree to not involve PMs in the SW process in order not to affect their participation in CGs. Some PMs said they would like to be in the loop since this is something that will affect everyone. **Consensus Decision: The Group agreed to receive status updates at CRSC for the SWPA renewal meetings presented by the 3Ps.**

Combined JOC: SCH shared the PowerPoint presented to the JOC. They talked about SWPA, the 9 CGs, the PIs, budget execution, project examples, and future issues. Each agency briefly talked about their budget process. AN said some CGs have been discussing "Shovel Ready Projects" for extra funds which would be a good idea to do Program wide.

Systemwide Meeting Planning: MF will send an email about the kickoff meeting soon. MF would like at least 1-2 USACE staff from each district. Some suggested inviting Deb Haaland or Jamie Pinkham to speak at the SW Meeting. They are hoping to have the meeting the last week of October 2024 (10/28 - 11/1) or the first week of November 2024 (11/4 - 11/8). Based off the TCP Meeting feedback they want to do an Elder's dinner instead of a lunch. For the TCP meeting, there will be one PM invited from each agency to minimize a heavy LFA presence. Everyone will be invited to the Elder's dinner. More details to come.

Day 2: December 6, 2023

NWAC Participation *April 6-9, 2024 (Portland, OR)*

WPCK will have a panel. AN mentioned that AOA (Association of Oregon Archeology) can provide a stipend for people who participate. AN can send this info out if someone is interested.

TCP Forms

A topic from TCP subcommittee meeting was the idea to develop a bare minimum version of the TCP form. The goal is to allow Tribes to feel more comfortable in providing information. At the last CRSC meeting the Group discussed what minimum information would be needed. CMC shared the draft of the newer version which includes: who filled it out, description of boundary or center point, 1-2 sentences for description and a check box



for aspects of integrity. AN said the intent of this form was to have a “bare minimum” template with only enough information on it for the LFAs to make determinations of eligibility/to mitigate. The form does not have to be the same for every CG and can be adjusted. SCH asked if the form is filled out does it mean it has the ability to determine eligibility. CMC said this is just an evaluation recommendation form and the determination of eligibility would still need to be done by the LFAs with SHPO/THPO concurrence. The Group agreed to add “Recommendation” to the title of the form to make that clear. As an example the steps would be:

1. Technical staff provides information and recommendation on eligibility.
2. LFA reviews and makes determination of eligibility.
3. LFA submits to SHPO/THPO for consensus determination.

There was an additional concern about the form being too simplified meaning they would get less and less information. At the TCP meeting some Tribal members said filling out these forms felt like sacrificing a resource. SMH added it is not up to the agencies to question how the Tribes operate or make decisions. MF wants to make sure they can give enough knowledge to concur with their eligibility determination. SMH said there are large TCPs centered around Archeological sites. The forms and info they have on file is often not enough to conduct Section 106 review. It is important to find a balance of asking for the least amount of info while still being able to make these calls. TS suggested asking NPS and ACHP to discuss TCPs at the next TCP meeting since it is largely their guidance (e.g., Bulletin 38). They can ask what is needed to determine eligibility. CMC said there was an Action Item from the last TCP subcommittee meeting to meet with people who utilize the form and develop a newer version. Before this revised form brought up at the next TCP subcommittee meeting, the 3Ps will discuss the next steps. **Action Item: 3Ps to meet and discuss the next steps of the Revised TCP Form. Follow up with CMC/CRSC on what to do next. Due date: March CRSC Meeting.**

Agency Roles & Responsibilities

The Group reviewed the Rotation of Duties document and no changes were made.

Project Round Robin

WPKK (TS, KP): Current FY24 Contracts include Columbia River Inter-Tribal Police Department ARPA enforcement and Curation Contracts, including a new contract with Yakama Museum for collections from the construction of Powerhouse 2 at Bonneville. University of Oregon Museum of Natural and Cultural History has a new director and they are hoping to meet soon and re-build that relationship, including a future Curation Contract. CTUIR and NPT are working on oral histories. For FY24 treatment they are working with Shilo Inn in The Dalles to relocate Wind Rock; stabilization at 35WS217 Memaloose Island; and building partnerships with OR State Parks. WA State Parks are taking the lead on adding interpretive signage at Columbia Hills State Park with the help of Tribes. TS will send the WA State Parks info to CMC. TS and KP discussed the need to change participation grants due to increased number of site visits. KP is planning the Elders Tour. They had a good meeting with CRITFE and DAHP on how to address cultural resource impacts on private lands in WA. TS has concerns with accuracy of the Oregon SHPO database because they do not accept TCPs/HPRCSITs documentation and are not entering reports and agency determinations of eligibility.

PKC (CMC, SMH): Proposed stabilization at the 45BN202 shoreline stabilization will be a phased approach and TetraTech is the contractor for the design. Kick-Off meeting was informative. SCH asked about Reclamation utilizing a similar task order for TetraTech for stabilization. **Action Item: SMH to look into BOR getting in on the NWW task order on TetraTech for design or development options for stabilization. Update SCH.** There are 6 TPFs for mitigations over the next 2 years that the Group wants to work on - 2 out of 6 are complete. A big success was NWW commander agreeing to prohibiting rock climbing at 10NP109, 10NP110, and 10NP131. Currently working on a letter about the closure, outreach to the public community and requesting the administrators update the rock-climbing website. There has been an issue with delayed contracts. NWW staff met with new WSU Museum Director and Curator and it went well. AN asked if there is a spreadsheet for ongoing TPFs with the monetary value. MS has a preliminary list of TPFs that she can share. **Action Item: MS to share the list she has ongoing for**



TPFs. Due date: 3/19/24.

Timíimap (CMC, JK): The PMs did a great job of getting this Group running. One of the TPFs is at Elk Creek Meadows where they are working on signage at mini camps, installing a gate to block off road vehicles and making Facebook posts for the DWA USACE page. Working with the NRM on this effort. **Action Item: TS to share the NWP Social Media Plan led by Willamette Valley.** The TPFs lined up for implementation in FY24/25: Elk Creek Meadows, 10CW118 Ahsahka Cemetery and Magnus Bay. The Ahsahka TPF will be a phased approach where they are trying to tie indirect effects from ongoing maintenance and ops to the treatment. At Magnus Bay there are 12 sites they are looking to mitigate. There is often a 30-day delay in when they start work on contracts - for shorter contracts in the future they will put in a better lead time. There is interest in developing a brochure for Timíimap. JK and CMC are responsible for many sections of the DWA HPMP and they aim to finish it by the end of the year.

Chief Joseph (CMC, JR): They plan to use the HHRD dogs again but need to finalize the list of sites for the proposal. The IDIQ Contract and the Collections Management Contract is in place. Rehab Curation Contract is expiring end of FY24 and will work to award new contract for FY25. There is good progress on the HPMP. The RWLAD is being revised and will not be submitted to the Keeper, instead they will do consensus determination with a landscape approach. At 45DO278 there is interest in getting drone footage of a rock feature and then BPAs Photogrammetry Staff will train the CCT in any pre or post-processing software. At 45OK250 they plan to put boulders down to block access to/from the boat launch and to the main portion of the site people are recreating at, as well as place gravel along the eroding shoreline. They have discussed using LiDAR or data recovery at the eroding area. At 45DO245 they will coordinate with WDFW to test an eroding shell lens that is eroding from the cut bank. For site 45DO193 they have designed signs with WDFW to notify people not to move the rocks that are part of a riprap stabilization. The signs are in English, Spanish and Russian.

GC Mainstem (MS, SCH): SCH said the GCD NR Nomination issues remain on hold (conversations need to happen with CCT and UCUT Tribes first). Regarding the David Rice materials - CCT and STI want an inventory of the items provided by USACE. There are ARPA permitting issues to sort out. Ideas for creative mitigation include utilizing HHRD, updating the [Book of Legends](#) and developing children's book.

GC Spokane Arm (MS, SH): They are doing buck and pole fencing maintenance at 5 sites (45SR3, 45SR8, 34SR13, 45SR17 and 45SR21). TS mentioned that OR State Parks used buck and pole that was not wood to make it fire resistant, she can share this with MS. AN said this is a good idea since people take fences for firewood.

Libby (NP): The last contract was awarded for Big Creek. They want to get a CSKT Management Contract but they are still waiting on solicitation. The 2 TPFs are Tobacco Plains and Rat Springs. CSKT is interested in doing a culture camp. For Tobacco Plains (24LN0524, 24LN1100, 24LN1102 and 24LN1103) they wanted to batch them in groups and start with 3-5 at a time based off of location (northwest to southeast).

Albeni (SM): The 10BR5 monitoring season ended. The 10BR5 Monitoring Contract and Kalispell Historic Properties Management Assistant Contract are in their final option year. No new contracts have been written and we are aiming for the solicitations to begin in August to award in FY25. There have been discussions about closing access to 10BR5. The AFD affiliated Tribes want to have a Tribal Caucus, but the plan is currently on pause. One of the TPFs is to install interpretive signs at 10BR20 (already eligible). The 2nd TPF still needs to be associated with a site. One idea is to have the tribes identify the surrounding area as a TCP, since it was previously used as a seasonal camping site and a powwow ground before the construction of the dam. At Denton Slough, the treatment will be installing perimeter rock instead of buck and pole fencing (concerns of people stealing the wood for firewood). They will also be installing a gate at the boat launch to block off-road vehicles from accessing the draw down. The Ethnography Contract with the CDA is on hold until the CDA's legal team reviews it.

Hungry Horse (MS): MS will be taking over as PM for HH. They need to have the CSKT Cultural Committee meeting first in order to move forward with the PSPA. One of the TPFs is 24FH220 where they want to address the recreational impacts from camping. The Group is interested in hiring a Campground Host and adding a fee to the campground. The phased approach includes: implementation plan, coordination with USFS and a communication plan with USFS and the Tribe. MS is continuing to work with CSKT on contracting deliverables. MS added Quarterly Reports to the agenda to go over together in the meetings. They are hoping this will help with the process to get



updates quicker. The idea is to allow CSKT to add comments or feedback during the notes review process.

Themes from Cooperating Group Meetings

1. Many Tribes have difficulties hiring so it helps to share job inquiries with your networks.
2. Creative Mitigation: Many CGs come up with different ideas for creative mitigation - encouraged to share these ideas and info with PMs. CMC added that the TCP Subcommittee meeting was a great space for people to share mitigation ideas with each other. It might be a good idea to include 1-2 hours of a panel discussion where people can present past treatments at the SW meeting or next TCP Subcommittee meeting.
3. Updating Visitors Center/ interpretive materials: many Groups have plans to update Visitor's Centers. This would be a good idea to have on the books for year end funds. This can be a way in assisting with getting Native stories and perspectives out to the public.
4. Elders Tours: Several groups are planning Elder's Tours, and there was discussion about funding and planning schedules.
5. Creating Districts: There are often challenges in evaluating sites and ensuring there are historic properties to tie eligibility to. Some CGs are doing district level determinations. Districts are a great way to provide parameters to evaluate batches of sites or resources.

FY24 Meeting Schedule

Date	Location
March 19-20, 2024	Walla Walla, WA
June 26-27, 2024	Spokane, WA
September 4-5, 2024	Boise, ID

Action Items Table *Ongoing and New Action Items are combined in one table. Completed Action Items will be removed at the following set of CRSC Notes. Updates from 12/7/23 made in red.*

Item	Status
AN to reach out to Rob Whitlam at DAHP regarding site form amendment issue. AN received an email back from Rob and there is a possible solution but it needs to be tested out on a project first.	Ongoing
JR and CMC to meet with CCT (February 2023) to discuss status of national register sites that will no longer be included in the Rufus Woods Arch District. CMC and Jeremy talked to CCT during a CG Meeting. They tentatively agreed to the Chief Joseph Project APE being the boundary. They will have a technical meeting about this. Please include SCH in this meeting.	Complete – The Chief Joseph RWLAD Technical Meeting was on 11/28/23.
BPA PMs to update FCRPS Geodatabase with consensus determinations + DOE of the keeper+ listing of the NR of eligibility since CRSO Effort. Due date: September 2024	Ongoing
DB to tell SCH where Seattle District is going to post the FAQ Page for inventory. Due date: When it is posted.	Ongoing
SCH to submit FY24 PI's to JOC Performance Committee. Due date: September 30, 2023	Complete



Item	Status
MF and AN to follow up with KP, SM, JKP to make sure to ask about the status for the Albeni Falls Tribal Caucus. Due date: September 15, 2023	Complete – Tribal Caucus has not happened yet. This can be removed from the list.
CMC will develop a revised 'bare minimum' FCRPS TCP Inventory Form for the 3Ps to review and for discussion at the next CRSC meeting. Due date: November 21, 2023	Complete
SCH to email AN the SOR Tribal Consultations Doc from 1996 so AN can add to the Benefits of HPMP/PSPAs document. Due date: September 30, 2023	Complete
CMC to draft the TCP form for 3Ps for initial review then the Group will review it together at the December CRSC meeting. Due date: December 5, 2023	Complete
3Ps to meet and discuss the next steps of the Revised TCP Form. Follow up with CMC/ CRSC on what to do next. Due at the March CRSC Meeting.	New
SMH to look into BOR getting in on the task order on TetraTech for design or development options for stabilization. Update SCH.	New
MS to share the list she has ongoing for TPFs. Due date: 3/19/24	New
TS to share the NWP Social Media Plan led by Willamette Valley	New

List of Acronyms

3Ps	Program Managers
ACHP	Advisory Council on Historic Properties
AIRFA	American Indian Religious Freedom Act
AOA	Association of Oregon Archeology
APE	Area of potential effects
ARPA	Archaeological Resources Protection Act
BIA	Bureau of Indian Affairs
BPA	Bonneville Power Administration
CCT	Confederated Tribes of the Colville Reservation
CDA	Coeur d'Alene Tribe
CG	Cooperating Group
CFS	Cubic feet per second
COR	Contracting Officer Representative
CFR	Code of Federal Regulations
CR	Continuing Resolution
CRM	Cultural Resource Management
CRSC	Cultural Resources Subcommittee
CRITFE	Columbia River Inter-Tribal Fisheries Enforcement
CSKT	Confederated Salish and Kootenai Tribes of the Flathead Reservation
CTUIR	Confederated Tribe of the Umatilla Indian Reservation
CTWSRO	Confederated Tribes of the Warm Springs Reservation of Oregon
DAHP	Washington State Department of Archeology and Historic Preservation
DFA	Direct Funding Agreement EIS Environmental Impact Statement



DWA	Dworshak
FACA	Federal Advisory Committee Act
FAR	Federal Acquisition Regulations
FCRPS	Federal Columbia River Power System
FY	Fiscal year
GC	Grand Coulee
GCD	Grand Coulee Dam
GCM	Grand Coulee Mainstem Group
GCS	Grand Coulee Spokane Arm Group
GCPO	Grand Coulee Power Office
FNF	Flathead National Forest GIS Geographic information system
HH	Hungry Horse Group
HHRD	Historic Human Remains Detection Dogs
HPMP	Historic Properties Management Plan
HPRCSIT	Historic Properties of Religious and Cultural Significance to Indian Tribes
IDFG	Idaho Fish and Game
IDIQ	Indefinite Delivery Indefinite Quantity
IDL	Idaho Department of Lands
IDU	Intertie Development and Use
IDUPA	Intertie Development and use Programmatic Agreement
IPAC	Intra-Governmental Payment and Collection
IPNF	Idaho Panhandle National Forest
JOC	Joint Operating Committee
Kalispel	Kalispel Tribe of Indians
KNF	Kootenai National Forest
Kootenai	Kootenai Tribe of Idaho
LFA	Lead Federal Agency
MOA	Memorandum of Agreement
MOU	Memorandum of Understanding
NAGPRA	Native American Graves Protection and Repatriation Act
NEPA	National Environmental Policy Act
NHPA	National Historic Preservation Act
NPS	National Park Service
NPT	Nez Perce Tribe
NR	National Register
NRHP	National Register of Historic Places
NRM	Natural Resource Management
NWD	USACE Northwestern Division
NWS	USACE Seattle District
NWW	USACE Walla Walla District
NWP	USACE Portland District
O&M	Operation and maintenance Program
PA	Programmatic Agreement
PKC	Payos Kuus Cuukwe Group
PM	Project Manager
PSPA	Project-specific Programmatic Agreement
PSU	Portland State University
Reclamation	U.S. Bureau of Reclamation
RWLAD	Rufus Woods Lake Archeological District
RM	River mile



ROD	Record of Decision
SHPO	State Historic Preservation Office (or Officer)
SOR	System Operation Review
STI	Spokane Tribe of Indians
SWPA	Systemwide Programmatic Agreement
SWRD	Systemwide Research Design
TCP	Traditional cultural property
THPO	Tribal Historic Preservation Office
UCUT	Upper Columbia United Tribes
USACE	U.S. Army Corps of Engineers
USFS	U.S. Forest Service
WDFW	Washington Department of Fish and Wildlife
WPKK	Wana Pa Koot Koot Group
Yakama Nation	Confederated Tribes and Bands of the Yakama Nation